

Message Text

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ACTION SS-25

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FM AMEMBASSY SAN JOSE

TO SECSTATE WASHDC IMMEDIATE 825

C O N F I D E N T I A L SAN JOSE 2966

EXDIS/USDEL 007

EO 11652: GDS

TAGS: OCON OAS

SUBJ: SAN JOSE CONFERENCE: NEW MEXICAN DRAFT ON CUBA

REF: SAN JOSE 2932 (USDEL 004)

SAN JOSE 2944 (USDEL 006)

1. SUMMARY: DE LA COLINA OF MEXICO HAS CIRCULATED A SECOND DRAFT OF HIS RESOLUTION ON CUBA. IT REFLECTS SUGGESTIONS MADE BY VARIOUS DELEGATIONS, INCLUDING OURS. CASTILLO ARRIOLA OF GUATEMALA IS PUSHING HARD TO GET A BRIEF DELAY AND A DIFFERENT VENUE TO APPROVE THE FREEDOM OF ACTION FORMULA. (USDEL 006) INSTRUCTIONS REQUESTED. END SUMMARY.

2. DE LA COLINA HAS DISCUSSED HIS DRAFT RESOLUTION ON FREEDOM OF ACTION ON CUBA WITH A LARGE NUMBER OF DELEGATIONS HERE AND HAS MADE A NUMBER OF DELETIONS AND CHANGES WHICH HE BELIEVES WILL MAKE IT MORE GENERALLY ACCEPTABLE. THE FOLLOWING IS OUR TRANSLATION FROM SPANISH OF THE REVISED DRAFT:

3. QUOTE: THE XVI MEETING OF CONSULTATION OF MINISTERS OF FOREIGN AFFAIRS SERVING AS ORGAN OF CONSULTATION, UNDER THE RIO TREATY,

CONSIDERING

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THAT THE MEMBER STATES PARTY TO THE RIO TREATY HAVE

RENWED THEIR ADHERENCE TO THE PRINCIPLES OF SOLIDARITY
AND INTER--AMERICAN COOPERATION, NON-INTERVENTION AND
RECIPROCAL ASSISTANCE SET FORTH IN THE RIO TREATY AND
THE CHARTER OF THE ORGANIZATION, AND

DESIRING

TO PROMOTE INTER-AMERICAN RELATIONS IN THE BROADEST
MANNER POSSIBLE;

RESOLVES

I. TO SOLEMNLY REAFFIRM THE PRINCIPLE OF NON-
INTERVENTION AND TO URGE THE STATES PARTY TO WATCH OVER
LHKQUE VELEN) ITS OBSERVANCE IN THE HEMISPHERE, IN ACCORDANCE
WITH THE CHARTER OF THE ORGANIZATION, TO WHICH END THEY
PROCLAIM ONCE AGAIN THEIR SOLIDARITY AND REITERATE THEIR
WILL FOR CONSTANT COOPERATION WITH THE AIM OF REALIZING
FULLY THE PURPOSES OF A PLICY OF PEACE;

II. TO LEAVCTHE STATES PARTY TO THE RIO TREATY
FREE TO CONDUCT, UNILATERALLY AND ACCORDING TO THE
NATIONAL POLICIES AND INTERESTS OF EACH ONE, THEIR
RELATIONS WITH THE REPUBLIC OF CUBA AT THE LEVEL AND IN
THE MANNER THAT EACH STATE MAY CONSIDER APPROPRIATE, AND

III. TO TRANSMIT TO THE SECURITY COUNCIL OF THE
UNITED NATIONS THE TEXT OF THIS RESOLUTION. END QUOTE.

4. DE LA COLINA HAS MADE UNEQUIVOCALLY CLEAR THAT HE DOES
NOT PLAN TO TAKE ANY ACTION ON CUBA UNLESS HE HAS AT
LEAST FOURTEEN CO-SPONSORS, THE TWO-THRIDS MAJORITY
REQUIRED FOR SUCCESS. HE AHS BEEN EQUALLY FORTHRIGHT IN
SAYING THAT TUE U.S. MUST BE AMONG THE FOURTEEN CO-SPONSORS.

5. AMBASSADOR MAILLIARD HAS TOLD DE LA COLINA THAT HE
WOULD TENTATIVELY AGREE TO U.S. CO-SPONSORSHIP PROVIDED
THERE ARE THIRTEEN OTHER CO-SPONSORS AND PROVIDED HE
COULD OBTAIN AUTHORIZATION FROM WASHINGTON.

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6. DESPITE SOME OPPOSITION MENTIONED IN USDEL 006,
GUATEMALA'S PROPOSAL TO DEAL FINALLY WITH THE SANCTIONS
IS STILL VERY MUCH ALIVE. CASTILLO ARRIOLA HAS TOLD DE
LA COLINA THE SAME THING HE TOLD US, I.E., THAT GUATEMALA
WOULD PQUE IN FAVOR OF A FREZQOM OF ACTION FORMULA IF IT
IS DEALT WITH IN A SEPARATE MEETING IN A COUPLE OF WEEKS.

7. OUR SOUNDINGS WITH BOLIVIA AND BRQZIL HERE INDICATE

THAT THEY TOO MIGHT BE BROUGHT AROUND TO VOTING IN FAVOR OF FREEDOM OF ACTION IN A SEPARATE MEETING SOON AFTER THE SAN JOSE CONFERENCE IS OVER, AT A DIFFERENT PLACE.

8. DE LA COLINA'S CURRENT THINKING IS, PROVIDED ALL GOES WELL WITH HIS DRAFT RESOLUTION, TO HAVE THE PERMANENT COUNCIL MEET HERE IN SAN JOSE. THE COUNCIL WOULD DEAL WITH ONLY ONE ITEM; IT WOULD CONVOKE A MEETING OF THE ORGAN OF CONSULTATION AT A GIVEN PLACE AND TIME FOR THE SOLE PURPOSE OF VOTING ON THE FREEDOM OF ACTION RESOLUTION (WHICH WOULD OF COURSE HAVE ENOUGH SPONSORS TO ASSURE APPROVAL).

9. COMMENT: THE MOOD HERE IS GOOD, BOTH WITH RESPECT TO THE AMENDMENT OF THE TREATY AND ON CUBA. PERU AND MEXICO, OUR CHIEF ANTAGONISTS IN THE SPECIAL COMMITTEE, HAVE BOTH GONE OUT OF THE WAY TO COOPERATE WITH US IN AN EFFORT TO RESOLVE SOME OF THE PROBLEMS WE HAVE WITH THE SPECIAL COMMITTEE DRAFT OF THE TREATY AMENDMENTS. OUR OBVIOUS GOOD WILL ON THE CUBA QUESTION HAS BEEN CRUCIAL IN SECURING THIS COOPERATION.

10. WE ARE NOT ENCOURAGING THE GUATEMALAN PROPOSAL, BUT WE TEND TO THINK IT WOULD BE WORTHWHILE TO GO ALONG WITH IT IF IT MEANS APPROVAL BY 16 OR 17 VOTES RATHER THAN A MERE 14.

11. ACTION. REQUEST AUTHORITY, IF CONSENSUS DEVELOPS,

A. TO CO-SPONSOR MEXICAN RESOLUTION PROVIDED AND ONLY PROVIDED THERE ARE AT LEAST THIRTEEN OTHER CO-SPONSORS.

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B. TO AGREE TO THE GUATEMALAN PROPOSAL TO CALL A MEETING OF THE PERMANENT COUNCIL HERE IN SAN JOSE TO CONVOKE THE ORGAN OF CONSULTATION UNDER THE RIO TREATY AT A SPECIFIED TIME AND PLACE (ROUGHLY TWO WEEKS, PROBABLY IN TRINIDAD) FOR THE SOLE PURPOSE OF ADOPTING THE MEXICAN RESOLUTION CO-SPONSORED BY FOURTEEN OR MORE STATES FAVORABLE TO THE TREATY.

DEPARTMENT PLEASE PASS ALL OAS CAPITALS.
TOB WAL

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